

Message Text

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FM AMEMBASSY KINSHASA
TO SECSTATE WASHDC IMMEDIATE 9517

C O N F I D E N T I A L SECTION 1 OF 4 KINSHASA 4400

STADIS//////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

E.O. 11652: GDS
TAGS: OGEN, CG, AMGT, PFOR
SUBJECT: FY 80 GOALS, OBJECTIVES AND RESOURCE MANAGEMENT - GORM

REF: (A) KINSHASA A-026 (B) STATE 063477 (C) STATE 069374 (D) KINSHASA

3983 (E) KINSHASA 4382

REF (E) GAVE PART I OF OUR RESPONSE TO REF (B). FOLLOWING IS PART II.

PART II

AGENCY EVALUATIONS

USAID

AS A MAJOR CONTRIBUTOR OF ECONOMIC ASSISTANCE TO ZAIRE, THE U.S.
GOVERNMENT EXERCISE CONSIDERABLE INFLUENCE WITH THE ZAIRIAN GOVERNMENT

THROUGH OUR BILATERAL ASSISTANCE PROGRAMS AND OUR MULTILATERAL
ASSISTANCE, INCLUDING THE INTERNATIONAL CONSULTATIVE GROUP UNDER THE
AEGIS OF THE IBRD, THE PARIS CLUB FOR DEBT RESCHEDULING, ETC.

WITHIN THESE MULTILATERAL FORA THE UNITED STATES HAS
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TAKEN A LEADING ROLE IN STRESSING THE NECESSITY FOR ADHERENCE TO AN
IMF STABILIZATION PROGRAM AND FOR INCREASED EMPHASIS
ON THE AGRICULTURAL SECTOR IN THE DEVELOPMENT OF THE ZAIRIAN
ECONOMY. AS PART OF THE CONSULTATIVE GROUP, WE HAVE BEEN ABLE
TO PARTICIPATE IN AN ASSESSMENT OF ZAIRE'S NEEDS FOR FOREIGN
EXCHANGE AND TO ENCOURAGE COMMITMENTS FROM OTHER DONOR NATIONS IN
MEETING THESE NEEDS. ADDITIONALLY, WE HAVE TRIED TO HAVE THE

CONSULTATIVE GROUP AND ITS SUB-WORKING GROUPS PARTICULARLY IN THE AGRICULTURAL SECTOR, REACH POSITIONS OF COMMONALITY ON MAJOR ISSUES, SO THAT THE DONOR NATIONS, ACTING IN CONCERT, CAN INCREASE THE PRESSURE ON THE ZAIRIAN GOVERNMENT TO UNDERTAKE THE NECESSARY REFORMS.

THROUGH OUR BILATERAL ASSISTANCE PROGRAM, WE HAVE ALSO TRIED TO INCREASE OUR LEVERAGE WITH ZAIRIAN OFFICIALS BY MEETING ZAIRE'S IMMEDIATE NEED FOR BALANCE OF PAYMENTS RELIEF. BY USING PL-480 TITLE I FUNDS, THE CIP AND PROPOSED AGRICULTURAL MARKETING LOANS, OUR B/P ASSISTANCE IN FY 78 WILL EQUAL NEARLY 12 PER CENT OF ZAIRE'S CURRENT ACCOUNT DEFICIT.

WHILE THERE IS A CONTINUING NEED FOR B/P ASSISTANCE AT THIS TIME, I RECOGNIZE THE DESIRABILITY OF SHIFTING AS RAPIDLY AS CONDITIONS

WILL PERMIT, FROM SUPPORTING ASSISTANCE TO DEVELOPMENTAL ASSISTANCE. AID PROGRAMS PROPOSED FOR FY 79 AND 80 INCLUDE PROJECTS WHICH STRESS AGRICULTURAL DEVELOPMENT, HEALTH AND NUTRITION AND HUMAN RESOURCES DEVELOPMENT. IN REF (D), I EXAMINED THE PURPOSES AND OBJECTIVES OF NEW PERSONNEL AND PROGRAM INCREASES REQUESTED BY AID FOR FY 80. I SUPPORT THESE INCREASES AND HOPE THAT THROUGH THIS CHANGE IN PROGRAMMING EMPHASIS, OUR AID PROGRAMS WILL HELP US DEVELOP A CLOSER IDENTIFICATION OF U.S. POLICIES AND PROGRAMS WITH THE GOALS AND NEEDS OF THE ZAIRIAN PEOPLE. BY FY 80, NEARLY 70 PER CENT OF AID'S TECHNICAL ASSISTANCE SHOULD HELP DIRECTLY THE RURAL POOR.

I SUPPORT MOST OF THE PRIORITIES ESTABLISHED BY USAID. HOWEVER, I HAVE EXPRESSED MY RELUCTANCE TO UNDERTAKE THE KASAI RURAL DEVELOPMENT PROJECT UNTIL SUCH TIME AS WE ARE BETTER ABLE TO ASSESS THE IMPACT OF THE NORTH SHABA RURAL DEVELOPMENT PROJECT IN ADVANCING OUR LONG-TERM INTERESTS IN ZAIRE. SIMILARLY, AN AID PROJECT IN GRAIN MARKETING AND AN AGRICULTURAL MARKETING LOAN WILL REQUIRE DIFFICULT DECISIONS BY ZAIRIAN OFFICIALS. I WILL MONITOR GOZ PERFORMANCE BEFORE RECOMMENDING THAT WE CONTINUE OUR ASSISTANCE BEYOND THE INITIAL COMMITMENTS. I WOULD LIKE TO PROPOSE A PL-480 TITLE III PROGRAM FOR ZAIRE, ALTHOUGH A REQUEST WILL DEPEND ON THE GOVERNMENT'S ABILITY TO UTILIZE EFFECTIVELY TITLE I FUNDS IN PROMOTING INTERNAL DEVELOPMENT. LASTLY, I AM PARTICULARLY PLEASED THAT AID IS DEVELOPING DELIVERY SYSTEMS TO REACH THE RURAL POOR. AN INCREASINGLY LARGE PORTION OF PROGRAM FUNDS WILL BE CHanneled THROUGH VOLUNTARY PRIVATE ORGANIZATIONS (LARGELY MISSIONARY GROUPS), WHO HAVE A WELL-ESTABLISHED INSTITUTIONAL AND INFRASTRUCTURE BASE FOR ACCESS TO THE ZAIRIAN PEOPLE. AS WE SEARCH FOR WAYS OF BALANCING OUR IDENTIFICATION WITH THIS REGIME WITH INSURING THAT OUR PROGRAMS ARE SEEN AS BENEFICIAL TO THE ECONOMIC/SOCIAL WELL-BEING OF THE PEOPLE OF ZAIRE, I WOULD LIKE TO SEE USAID GIVE EVEN HIGHER PRIORITY TO THE USE OF VOLUNTARY PRIVATE ORGANIZATIONS INsofar

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MENT PROJECT UNTIL SUCH TIME AS WE ARE BETTER ABLE TO ASSESS THE IMPACT OF THE NORTH SHABA RURAL DEVELOPMENT PROJECT IN ADVANCING OUR LONG-TERM INTERESTS IN ZAIRE. SIMILARLY, AN AID PROJECT IN GRAIN MARKETING AND AN AGRICULTURAL MARKETING LOAN WILL REQUIRE DIFFICULT DECISIONS BY ZAIRIAN OFFICIALS. I WILL MONITOR GOZ PERFORMANCE BEFORE RECOMMENDING THAT WE CONTINUE OUR ASSISTANCE BEYOND THE INITIAL COMMITMENTS. I WOULD LIKE TO PROPOSE A PL-480 TITLE III PROGRAM FOR ZAIRE, ALTHOUGH A REQUEST WILL DEPEND ON THE GOVERNMENT'S ABILITY TO UTILIZE EFFECTIVELY TITLE I FUNDS IN PROMOTING INTERNAL DEVELOPMENT. LASTLY, I AM PARTICULARLY PLEASED THAT AID IS DEVELOPING DELIVERY SYSTEMS TO REACH THE RURAL POOR. AN INCREASINGLY LARGE PORTION OF PROGRAM FUNDS WILL BE CHanneled THROUGH VOLUNTARY PRIVATE ORGANIZATIONS (LARGELY MISSIONARY GROUPS), WHO HAVE A WELL-ESTABLISHED INSTITUTIONAL AND INFRASTRUCTURE BASE FOR ACCESS TO THE ZAIRIAN PEOPLE. AS WE SEARCH FOR WAYS OF BALANCING OUR IDENTIFICATION WITH THIS REGIME WITH INSURING THAT OUR PROGRAMS ARE SEEN AS BENEFICIAL TO THE ECONOMIC/SOCIAL WELL-BEING OF THE PEOPLE OF ZAIRE, I WOULD LIKE TO SEE USAID GIVE EVEN HIGHER PRIORITY TO THE USE OF VOLUNTARY PRIVATE ORGANIZATIONS INsofar

AS THEY ARE CAPABLE OF HANDLING SUCH PROGRAMS.

U.S. MILITARY MISSION TO ZAIRE (ZAMISH)

IN ADDITION TO ITS PRIMARY ROLE OF CONTRIBUTING TO ZAIRE'S DEFENSE CAPABILITY, THE U.S. MILITARY MISSION TO ZAIRE (ZAMISH) CONTRIBUTES DIRECTLY TO OUR OBJECTIVE OF ENCOURAGING ZAIRIAN MILITARY REORGANIZATION AND REFORM. FMS CREDIT AND IMET PROGRAMS ARE NOW DESIGNED TO EQUIP THE PROPOSED NEW LIGHT INFANTRY BRIGADES AND TO TRAIN INDIVIDUALS TO FILL THE LEADERSHIP AND SUPPORTING STAFF POSITIONS NECESSARY FOR THE REORGANIZATION TO SUCCEED. BOTH FMS CREDIT AND IMET PROGRAMS FOR FY 79 AND FY 80 ARE AT CURRENT FY 78 LEVELS (UNADJUSTED FOR INFLATION) OF APPROXIMATELY \$17.5 MILLION AND \$2.0 MILLION RESPECTVELY.

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C O N F I D E N T I A L SECTION 2 OF 4 KINSHASA 4400

STADIS////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

THE VALUE OF OUR MILITARY ASSISTANCE WAS PROVEN DURING THE MARCH 1977 INVASION OF THE SHABA REGION. NON-LETHAL ITEMS SUCH AS RATIONS, MEDICAL SUPPLIES, COMMUNICATIONS AND AIRCRAFT EMERGENCY SPARE PARTS WERE PROVIDED UNDER FY 76 AND 77 CREDITS. OUR COMMUNICATIONS EQUIPMENT, SUCH AS TACTICAL RADIOS AND STRATEGIC LONG-RANGE COMMUNICATIONS SHELTERS, PROVIDED THE ONLY RELIABLE INSTANTANEOUS VOICE AND TELETYPE COMMUNICATIONS BETWEEN KOLWEZI AND KINSHASA. LASTLY, A C-130 PURCHASED WITH FY 76 CREDITS WAS DELIVERED DURING THE INVASION AND INCREASED BADLY NEEDED TROOP AND EQUIPMENT TRANSPORT CAPABILITIES. EACH OF THESE EFFORTS HELPED TO SHOW THAT, DESPITE RELUCTANCE TO SUPPORT CHARGES OF CUBAN/SOVIET INVOLVEMENT, THE UNITED STATES WAS READY TO AID ZAIRE IN MEETING THE REAL THREAT POSED BY THE EX-KATANGAN GENDARMES.

ZAMISH, ALONG WITH THE DATT, HAS ALSO TAKEN A LEADING ROLE IN COORDINATING CLOSELY FUTURE MILITARY ASSISTANCE WITH SUCH DONOR NATIONS AS FRANCE AND BELGIUM. WE WILL CONTINUE TO USE THE FMS CREDIT AND IMET PROGRAMS TO COMPLEMENT THE MILITARY ASSISTANCE PROGRAMS OF OTHER DONOR NATIONS.

I AM ALSO INTERESTED IN SEEING, THE ZAIRIAN MILITARY'S INVOLVEMENT IN THE NATIONAL DEVELOPMENT PROCESS, INSOFAR AS SUCH INVOLVEMENT
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DOES NOT IMPEDE THE MILITARY'S FIRST PRIORITY OF ASSURING NATIONAL DEFENSE. AIR FORCE TRANSPORT AIRCRAFT, INCLUDING THE U.S.-SUPPLIED C-130'S, ARE ALREADY USED TO A LIMITED EXTENT IN SUPPORT OF CIVIC ACTION AND DEVELOPMENT PROJECTS. THE INVOLVEMENT OF THE MILITARY IN NATIONAL DEVELOPMENT WILL BE A GRADUAL PROCESS, BUT ONE WHICH I FEEL WOULD HELP ALLEVIATE THE PEOPLE'S PERCEPTION OF THE MILITARY ESSENTIALLY AS THE SUPPORTER OF THE CURRENT REGIME RATHER THAN A NATIONAL ARMY ALSO IN SUPPORT OF A NATION.

I CONTINUE TO BE DISTURBED BY SEVERAL FACTORS WHICH COULD AFFECT SIGNIFICANTLY OUR MILITARY ASSISTANCE LEVELS FOR FY 79 AND FY 80. FIRSTLY, ZAIRE CONTINUES TO BUILD UP FMS ARREARAGES WHICH MAY EVENTUALLY INVOKE OPERATION OF THE BROOKE AMENDMENT. I WILL CONTINUE TO URGE THE GOZ AT THE HIGHEST LEVELS TO REDUCE THESE ARREARAGES, BUT WE SHOULD BE AWARE THAT MILITARY PROGRAM LEVELS MAY BE DIRECTLY AND IMMEDIATELY AFFECTED.

SECONDLY, AND TO ME MUCH MORE DISTURBING, IS THE QUESTIONABLE WILL AND ABILITY OF THE PRESIDENT AND HIS GOVERNMENT TO REORGANIZE THE MILITARY AND TO CREATE A TRULY EFFECTIVE NATIONAL FIGHTING FORCE. A RECENT COUP TRIAL INVOLVING A NUMBER OF CHARGES AGAINST MILITARY OFFICERS, THE EXECUTION OF SEVERAL OFFICERS BASED MORE ON GUILT BY ASSOCIATION THAN PROVEN INVOLVEMENT IN THE COUP PLOT, AND THE SUBSEQUENT PURGE OF AS MANY OAS 700 MIDDLE-GRADE OFFICERS COMING PRIMARILY FROM THE STAFF CORPS AND TWO REGIONS OF ZAIRE: ALL RAISE SERIOUS QUESTIONS ABOUT THE ABILITY OF THE GOZ TO CARRY OUT REAL

MILITARY REFORM. BECAUSE A NUMBER OF THE PURGED OFFICERS ARE SAID TO BE AMONG THE BEST TRAINED AND QUALIFIED, THESE RECENT DEVELOPMENTS MAY SERVE TO JEOPARDIZE OUR ABILITY TO INSURE THAT ZAIRE ENCOURAGES AND UTILIZES THE TRAINING OF ITS BEST OFFICERS BASED ON MERIT AND NOT TRIBAL OR REGIONAL AFFILIATION.

THIRDLY, WE WILL HAVE TO CONTINUE MONITORING CLOSELY THE HUMAN RIGHTS RECORD IN ZAIRE, WHICH IS FAR FROM PERFECT. IN DOING SO, WE WILL CONTINUE TO STRESS THE CLOSE LINK BETWEEN ZAIRE'S PERFORMANCE
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IN IMPLEMENTING POLITICAL, ECONOMIC, AND SOCIAL REFORMS AND OUR ABILITY

TO ASSIST ZAIRE MILITARILY.

WITH THESE RESERVATIONS IN MIND, I SUPPORT THE CURRENT MILITARY ASSISTANCE PROGRAMMING LEVELS AND THOSE PROPOSED FOR FY 79 AND FY 80. HOWEVER, I WILL NOT HESITATE TO RECOMMEND CHANGES IF I FEEL THAT OUR MILITARY ASSISTANCE IS NOT MEETING THE REAL SECURITY NEEDS OF THE PEOPLE OF ZAIRE.

AS A RESULT OF A CONGRESSIONAL MANDATE, THE ZAMISH PERSONNEL STAFF HAS BEEN CUT BY 40 PER CENT IN FY 78. THE CURRENT COMPLEMENT OF SIX U.S. DIRECT HIRE, ONE U.S. CIVILIAN EMPLOYEE AND THREE LOCAL POSITIONS, REPRESENTS THE MINIMAL PERSONNEL RESOURCE NEEDED BY ZAMISH IN ORDER TO ASSIST U.S. POLICY GOALS AND OBJECTIVES IN ZAIRE.

ICA

AS WE SEEK TO ENCOURAGE POLITICAL LIBERALIZATION IN ZAIRE AND A CLOSER IDENTIFICATION OF OUR POLICIES AND PROGRAMS WITH THE GOALS AND NEEDS OF THE ZAIRIAN PEOPLE, THE INTERNATIONAL COMMUNICATIONS AGENCY HAS A VITAL ROLE TO PLAY.

BY EXPANDING ITS EXCHANGE PROGRAM TO CONCENTRATE ON THE MERGING ELITE AND POTENTIAL LEADERS IN ZAIRE, ICA CAN PROVIDE THE MISSION WITH AN EXCELLENT METHOD BY WHICH TO INCREASE ITS CONTACTS OUTSIDE OF OFFICIAL CIRCLES. TO THIS END, ICA IS ALREADY ENCOURAGING ALL MISSION MEMBERS TO PARTICIPATE IN THE SELECTION PROCESS FOR INTERNATIONAL VISITOR AND MULTI-REGIONAL PROGRAM GRANTS.

IN BROADENING CONTACTS ALONG THE FULL SPECTRUM OF ZAIRIAN SOCIETY AND PRESENTING PROGRAMMING WHICH STIMULATES THE DISCUSSION OF TOPICS, SUCH AS THE U.S. ROLE IN SOUTHERN AFRICA AND THE PLACE OF HUMAN RIGHTS IN DEVELOPING NATIONS, ICA CAN EMPHASIZE THE OPEN NATURE OF AMERICAN SOCIETY AND NEW U.S. POLICY APPROACHES TO THE PROBLEMS OF AFRICA. ICA WILL ALSO CONTINUE TO ASSIST ZAIRIAN EDUCATORS TO OBTAIN ADVANCED DEGREES IN THE UNITED STATES AND TO BRING AMERICAN PROFESSOR S

TO ZAIRE IN ORDER TO PROMOTE THE TWO-WAY COMMUNICATIONS PROCESS.

IN SUPPORT OF OBJECTIVE V, ICA WILL CONCENTRATE ON MEDIA PLACEMENT WHICH EMPHASIZES OUR ASSISTANCE PROGRAMS TO ZAIRE AND THIS CONFIDENTIAL

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ORIENTATION TOWARD AGRICULTURAL DEVELOPMENT AND THE RURAL POOR.

I FEEL THAT THE CURRENT PROGRAMMING LEVELS OF ICA ARE SUFFICIENT FOR IT TO ACCOMPLISH THE ABOVE ACTIVITIES. HOWEVER, I WOULD LIKE TO SEE ICA CONTINUE ITS EFFORTS TO REFINE THE PROCESS OF SELECTING THE TARGETED AUDIENCE. I AM NOT CONVINCED THAT WE HAVE SHIFTED OUR FOCUS FAR ENOUGH AWAY FROM THE CURRENT LEADERSHIP TO THE MIDDLE-LEVEL MANAGERS AND LEADERS IN THE PROFESSIONS, GOVERNMENT AND BUSINESS FROM ALL OF THE GEOGRAPHICAL REGIONS OF ZAIRE.

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C O N F I D E N T I A L SECTION 3 OF 4 KINSHASA 4400

STADIS////////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

IN REF (D), I DISCUSSED THE ICA PROPOSAL FOR THE ADDITION OF
AN AMERICAN ASSISTANT PROGRAM POSITION IN FY 80. ALTHOUGH I
INCLUDED THE POSITION AS PART OF AN OPTIMAL FY 80 PROGRAM FOR THE
MISSION, I WILL NOT PERMIT ITS ACTUAL ESTABLISHMENT UNTIL I AM
CERTAIN THAT THE CURRENT ICA STAFF IS BEING FULLY UTILIZED IN
PROMOTING U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES
IN ZAIRE.

PEACE CORPS

DURING MY ALMOST THREE YEARS AS AMBASSADOR TO ZAIRE, PEACE CORPS
ZAIRE HAS EVOLVED FROM AN AGENCY PRIMARILY CONCERNED WITH EDUCATION
TOWARD ONE STRESSING THE AREA OF BASIC HUMAN NEEDS. IT IS A CHANGE
WHICH I HAVE SUPPORTED, BECAUSE I FEEL THAT AS LONG AS WE HAVE
DIFFICULTY IN RECRUITING VOLUNTEERS FOR ZAIRE WE MUST ALLOCATE OUR
HUMAN RESOURCES WHERE WE CAN HAVE THE MOST BENEFICIAL IMPACT ON
THE HOST COUNTRY. WITH AID, OXFAM AND UN SUPPORT, PEACE CORPS HAS
INCREASED THE NUMBER OF VOLUNTEERS WORKING IN AGRICULTURE, FISH
CULTURE AND RURAL DEVELOPMENT; HAS CONCENTRATED ON PREVENTIVE
RATHER THAN CURATIVE SERVICES IN PUBLIC HEALTH; AND HAS SHIFTED
FROM PROVIDING TEACHERS OF ENGLISH, MATH AND THE SCEINCES TO
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PROVIDING MORE TEACHERS OF VOCATIONAL/TECHNICAL SKILLS. THESE CHANGES
WILL PROVIDE MAJOR SUPPORT FOR OUR OBJECTIVE OF ASSISTING AND
ENCOURAGING BALANCED ECONOMIC DEVELOPMENT FOR ZAIRE WITH THE
EMPHASIS ON AGRICULTURE AND THE RURAL POOR.
I AM SATISFIED THAT PEACE CORPS CURRENT PROGRAMMING LEVELS,

ADJUSTED FOR INFLATION, ARE SUFFICIENT FOR IT TO CONTINUE ITS ACTIVITIES IN ZAIRE. I WOULD BE WILLING TO CONSIDER NEW PROGRAM INITIATIVES WHICH SUPPORT BASIC HUMAN NEEDS IN ZAIRE AND, IF ADEQUATE HUMAN RESOURCES CAN BE FOUND, INCREASES IN THE EDUCATION PROGRAM MIGHT BE JUSTIFIED.

DATT

THE DATT IS ACCREDITED TO ZAIRE, RWANDA, GABON AND THE PEOPLE'S REPUBLIC OF THE CONGO. IN ZAIRE, THE DAO HAS SUPPORTED OBJECTIVE NO. III BY PROVIDING VALUABLE MILITARY INTELLIGENCE ON TROOP DEPLOYMENT, LEVELS AND CAPABILITIES, THE PROGRESS OF THE MILITARY REORGANIZATION, AND ACTIONS TAKEN OR UNDER CONSIDERATION BY THE OTHER MILITARY MISSIONS ACCREDITED TO ZAIRE. IN A COUNTRY WHERE THERE ARE TWO VERY ISOLATED CONSULATES AND NORMAL COMMUNICATIONS/

TRANSPORTATION LINKS ARE UNRELIABLE, THE DAO HAS ALSO PROVEN OF IMMEASURABLE VALUE IN CONDUCTING LOGISTICAL SUPPORT FLIGHTS FOR THE MISSION. WHILE AT THE SAME TIME PERFORMING ITS MORE TRADITIONAL FUNCTIONS.

I AM SATISFIED WITH THE CURRENT PERSONNEL AND PROGRAMMING LEVELS AND BELIEVE THAT THE DAO'S PRIORITIES ARE CONSISTENT WITH THOSE OF THE MISSION.

FAS

THROUGH THE USDA-FUNDED PL 480 TITLE I PROGRAM AND STATISTICAL ANALYSES OF INDIVIDUAL COMMODITY SECTORS, THE AGRICULTURAL ATTACHE PLAYS A MAJOR ROLE IN ADMINISTERING PROGRAMS TO PROVIDE BALANCE OF PAYMENTS RELIEF AND IN HELPING TO DIRECT THE USE OF COUNTERPART CONFIDENTIAL

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FUNDS TOWARD NEEDED DEVELOPMENT PROJECTS.

DURING LAST YEAR'S SALE OF PL 480 RICE AND CORN, THE FAS PROVIDED VALUABLE ASSISTANCE IN MONITORING THE DISTRIBUTION OF THE RICE, THE RETAIL PRICING OF BOTH COMMODITIES, AND THE END USES OF THE COMMODITIES. IN THE CURRENT PL 480 NEGOTIATIONS, THE AGRICULTURAL ATTACHE, IN CONCERT WITH AID EMPLOYEES, HAS BEEN INSTRUMENTAL IN PUSHING FOR A BETTER DISTRIBUTION AND PRICING SYSTEM, IN ORDER TO ENSURE THAT THE COMMODITIES REACH THE ZAIRIAN POOR AT A REASONABLE PRICE WITHOUT DETERRING LOCAL AGRICULTURAL PRODUCTION. I AM CONCERNED BY THE PROBLEMS WHICH WE HAVE HAD WITH THE PL 480 TITLE I PROGRAM IN ZAIRE. I WILL CONTINUE TO EXAMINE CLOSELY THE CONTENT AND THE MIX OF OUR PROGRAM EXPLORING THE POSSIBILITY OF BOTH PL 480 TITLE II AND TITLE III PROGRAMS.

I AM SATISFIED WITH THE PERSONNEL LEVELS OF THE FAS I FEEL THAT THEY ARE ADEQUATE TO ADMINISTER PL 480 PROGRAMS (WHICH ARE THE LARGEST IN SUB-SAHARA AFRICA AND SHOULD BE CONTINUED), TO ASSIST VISITING U.S. AGRICULTURAL TEAMS, AND TO PROVIDE TECHNICAL ASSISTANCE TO LOCAL BUSINESSMEN.

BUREC

THE BUREAU OF RECLAMATION TEAM IS IN ZAIRE SOLELY AT THE ZAIRIAN GOVERNMENT'S EXPENSE. THE FIVE-MEMBER TEAM, REDUCED FROM SEVEN MEMBERS

IN FY 77, IS RESPONSIBLE FOR MONITORING AND VERIFYING QUALITY CONTROL ON THE INGA SHABA POWER LINE BEING CONSTRUCTED BY A SUBSIDIARY OF MORRISON-KNUDSEN AND PARTIALLY FINANCED BY EXIM BANK. BUREC HELPS TO INSURE THAT ZAIRE RECEIVES QUALITY MATERIALS AND WORKMANSHIP FROM THE AMERICAN CONTRACTOR. I AM CONFIDENT THAT BUREC IS EFFICIENTLY CARRYING OUT ITS ROLE AND, IN DOING SO, IS AIDING ECONOMIC RECOVERY AND BALANCED ECONOMIC DEVELOPMENT IN ZAIRE.

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C O N F I D E N T I A L SECTION 4 OF 4 KINSHASA 4400

STADIS//////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

RESOURCE ALLOCATIONS

I HAVE LISTED BELOW ALLOCATIONS OF THE MISSION'S RESOURCES WHICH I FEEL FALL WITHIN THE LOWEST 10 PER CENT IN TERMS OF THEIR IMPACT ON OUR CURRENT GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES. THESE ALLOCATIONS INVOLVE ALL AGENCIES AND AFFECT PERSONNEL LEVELS, NON-SALARY FUNDING AREAS AND PROGRAM INITIATIVES. THE ITEMS ARE LISTED WITH THE LOWEST PRIORITY ITEMS FIRST. ELIMINATION OF ITEMS TOWARD MIDDLE AND END OF LIST WOULD CAUSE COMPARATIVELY MORE DAMAGE TO MISSION'S ABILITY TO CARRY OUT ESSENTIAL ACTIVITIES. FAILURE TO ALLOCATE RESOURCES TO EVEN LOWEST PRIORITY ITEMS WOULD HAVE SOME DETRIMENTAL EFFECT.

1. RESTRICT IN-COUNTRY TRAVEL FOR ALL AGENCIES; \$10,000.
2. DEFER ESTABLISHMENT OF TWO USAID SECRETARIAL POSITIONS IN FY 1980; \$104,000.

3. DEFER PLAN TO HIRE USAID CONTRACT EMPLOYEE FOR ERTS; \$79,000.

4. DEFER ESTABLISHMENT OF PROPOSED USAID AGRICULTURAL PROJECT
MANAGER POSITION; \$79,000.

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5. DEFER ESTABLISHMENT OF ICA ASSISTANT PROGRAMS OFFICER POSITION
IN FY 1980; \$54,000.

6. DEFER ESTABLISHMENT OF STATE SECRETARIAL POSITION IN THE
POLITICAL SECTION; \$34,000.

7. POSTPONE THE IMPLEMENTATION OF THE KASAI RURAL DEVELOPMENT
PROJECT UNTIL FY 1981; \$1,000,000.

8. CUT NEW OPG GRANT FOR MBANZA-NGUNGU RURAL DEVELOPMENT PROJECT;
\$1,000,000.

9. ELIMINATE THE AGRICULTURAL EDUCATION PROJECT; \$1,000,000.

10. DEFER RECRUITMENT OF TWO FOREIGN NATIONAL CONTRACT EMPLOYEES
IN USAID; \$15,000.

11. DEFER ESTABLISHMENT OF STATE GSO POSITION; \$54,000.

12. ABOLISH POSITION OF DEPUTY PEACE CORPS DIRECTOR; \$58,000.

13. ABOLISH AMERICAN SECRETARIAL POSITION IN FAS; \$16,000.

14. ABOLISH USAID POSITION 00127, IDI PROGRAM; \$79,000.

15. ABOLISH STATE POSITION 20031, COMMERCIAL OFFICER; \$54,000.

16. ABOLISH STATE POSITION 50250, ADMINISTRATIVE OFFICER LUBUMBASHI
AND ABSORB FUNCTIONS INTO POSITION 55275, ADMINISTRATIVE SPECIALIST/
CRO; \$54,000.

17. ABOLISH ICA POSITION BLC-0052, ASSISTANT INFORMATION OFFICER;
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\$54,000.

18. ABOLISH STATE POSITION 56274, SECURITY OFFICER; \$54,000.

19. EXTEND BY SIX MONTHS THE REPLACEMENT CYCLE FOR ALL OFFICIAL
AND RESIDENTIAL FURNISURE AND EQUIPMENT FOR ALL AGENCIES;
\$223,000.

20. REDUCE JAO CONTRACTUAL SERVICES; \$30,000.

21. REDUCE PCV IN-COUNTRY TRAVEL; \$15,000.

22. ACQUIRE THROUGH FBO 10 LEASED PURCHASE HOUSES WHICH WOULD
PRODUCE ANNUAL RENTAL SAVINGS TO POST; \$120,000.

23. ABOLISH ONE PC FSL POSITION; \$3,000.

24. ABOLISH TWO ICA FSL POSITIONS; \$5,000.

25. ABOLISH ONE DATT FSL POSITION; \$2,000.

26. ABOLISH AMERICAN PC SECRETARIAL POSITION AND FILL IN WITH AN
FSL; \$5,000.

27. ABOLISH USAID POSITION 00138, SECRETARY; \$52,000.

28. ABOLISH ONE TELECOMMUNICATIONS OFFICER POSITION; \$54,000.

29. ABOLISH STATE POSITION 10070, POLITICAL OFFICER; \$54,000.

30. ABOLISH USAID POSITION 00124, ASSISTANT PROGRAM ECONOMIST;
\$79,000.

31. ABOLISH STATE POSITION 54271, PERSONNEL OFFICER; \$54,000.

32. ABOLISH ONE DAO OFFICER POSITION; \$40,000.
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33. ABOLISH TWO ICA FSL POSITIONS; \$15,000.

34. ABOLISH ONE USAID FSL POSITION; \$7,500.

35. ELIMINATE ALL BUT MOST ESSENTIAL IN-COUNTRY TRAVEL FOR ALL
AGENCIES; \$7,000.

36. EXTEND BY A FURTHER SIX MONTHS THE REPLACEMENT CYCLE OF ALL
OFFICE AND RESIDENTIAL FURNITURE AND EQUIPMENT FOR ALL AGENCIES;
\$223,000.

37. POSTPONE SCHEDULED MAINTENANCE AND REPAIR OF LEASED HOUSES
AND OFFICE SPACE; \$104,000.

38. ABOLISH ONE TELECOMMUNICATIONS OFFICER POSITION \$54,000.

CUTLER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MANAGEMENT, POLICIES
Control Number: n/a
Copy: SINGLE
Draft Date: 04 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978KINSHA04400
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780190-0841
Format: TEL
From: KINSHASA
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780594/aaaadccg.tel
Line Count: 549
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 41eb98a4-c288-dd11-92da-001cc4696bcc
Office: ACTION MMO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 10
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS
Reference: 78 KINSHASA A-26, 78 STATE 63477, 78 STATE 69374
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2795383
Secure: OPEN
Status: NATIVE
Subject: FY 80 GOALS, OBJECTIVES AND RESOURCE MANAGEMENT - GORM
TAGS: OGEN, AMGT, PFOR, PEPR, CG
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/41eb98a4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014